

AGENDA
Board of Directors – Forney Crime Control and Prevention District
Tuesday, May 7, 2024
6:00 p.m. Special Meeting
City Hall, Council Chambers, 101 E. Main Street, Forney, Texas 75126

I. CALL TO ORDER

II. INVOCATION AND PLEDGE OF ALLEGIENCE

III. APPROVAL OF MINUTES

1. Consider approval of the April 23, 2024, Special Meeting.

IV. DISCUSSION / ACTION ITEMS

1. Discuss and consider any action regarding the development of a crime control plan and finance plan for purposes of a Crime Control and Prevention District in the City of Forney.

V. ADJOURNMENT

This facility is wheelchair accessible and accessible parking spaces are available. Requests for accommodations or interpretive services must be made 48 hours prior to this meeting. Please contact the City Secretary's office at 972-552-6460 for further information. Braille is not available.

I, Megan Killingsworth, Executive Assistant for the City of Forney, Texas, do hereby certify this Agenda was posted on the bulletin board at City Hall, in a place readily accessible to the general public at all times, on the 2nd day of May 2024, in advance of the 72-hour posting deadline, as applicable, and in accordance with Chapter 551 of the Texas Government Code.

MINUTES
Board of Directors – Forney Crime Control and Prevention District
Tuesday, April 23, 2024
6:01 p.m. Special Meeting
City Hall, Council Chambers, 101 E. Main Street, Forney, Texas 75126

I. CALL TO ORDER

Present were Presiding Officer Jason Roberson and Members Sarah Salgado, James Traylor, Sandi Primous, Zahnd Schlensker, and Greg Helm. Absent was Member Cecil Chambers. Also present were City Manager Charles Daniels and City Attorney Jon Thatcher.

II. INVOCATION AND PLEDGE OF ALLEGIENCE

Presiding Officer Roberson delivered the Invocation and led the Pledge of Allegiance.

III. OPEN FORUM / CITIZEN COMMENTS

Presiding Officer Roberson informed the public that citizen comments would be delayed after deliberation of Action Item V.2. There was no objection voiced by the Board.

Later in the meeting, at 6:47p.m., Presiding Officer Roberson opened the meeting for citizen comments. The following addressed the Board:

- Nicole Carpenter regarding the funding to not be taken from the tax funds allocated to the EDC.
- Paul Joyner regarding the funding to not be taken from the tax funds allocated to the EDC.
- Meg Adams regarding the funding to not be taken from the tax funds allocated to the EDC.

Board discussion followed, after which citizen comments were again allowed to be made. The following addressed the Board:

- Nicole Carpenter reiterated her previous commentary that the funding should not be taken from the tax funds allocated to the EDC.
- Paul Joyner reiterated his previous commentary that the funding should not be taken from the tax funds allocated to the EDC.
- Jessica Browning regarding her funding to not be taken from the tax funds allocated to the EDC.

IV. APPROVAL OF MINUTES

1. Consider approval of the April 16, 2024 Regular Meeting.
[APPROVED]

The Minutes were presented for consideration.

Member Traylor moved to approve the minutes with no changes. Member Primous seconded the motion. Motion carried.

AYES (6): Presiding Officer Roberson and Members: Salgado, Traylor, Primous, Schlensker, Helm

NAYS (0): None

ABSENT (1): Member Chambers

V. DISCUSSION / ACTION ITEMS

1. Discuss and consider any action regarding the development of a crime control plan and finance plan for purposes of a Crime Control and Prevention District in the City of Forney. **[APPROVED]**

The item was presented, and discussion followed.

The board explored alternative methods of financing the Crime Control and Prevention District without resorting to tax increases. Staff will furnish a preliminary estimate of the tax rate for review/discussion at an upcoming meeting.

There was no action taken on the item.

VI. ADJOURNMENT

With no further business to consider, Member Schlensker moved to adjourn the meeting at 7:17 p.m. Member Salgado seconded the motion. Motion carried.

AYES (6): Presiding Officer Roberson and Members: Salgado, Traylor, Primous, Schlensker, Helm

NAYS (0): None

ABSENT (1): Member Chambers

PASSED AND APPROVED BY THE TEMPORARY BOARD OF DIRECTORS this _____ day of _____, 2024.

ATTEST:

Jason Roberson, Presiding Officer

Megan Killingsworth, Executive Assistant



CRIME CONTROL AND PREVENTION DISTRICT
2024
STRATEGIC PLAN

Chief Carrie White



FORNEY POLICE DEPARTMENT
CRIME CONTROL AND PREVENTION DISTRICT
STRATEGIC PLAN
EXECUTIVE SUMMARY

Overview

Establishing the Forney Crime Control and Prevention District will make it possible for the Forney Police Department to address several issues that are growing in significance. The natural growth of the city, along with the emergence of new crime trends such as designer drugs, gang violence, and juvenile repeat offenders, are becoming major law enforcement challenges. The increasing population and inherent traffic problems raise the demands on the Police Department. All these conditions often result in unfavorable police response times to police calls for service, forcing citizens to wait even longer for a police response.

Implementing a Crime Control and Prevention District will assist in offsetting the costs of additional police personnel and equipment which ordinarily would be funded by the General Fund. The creation of a Crime Control District would enable the Police Department to make a significant impact on the compelling issues that were identified in 2021-2023. The Forney Police Department has provided the citizens of Forney with low response times to help avoid call stacking. However, with the increased population of Forney and the consistent increase in call load, it is apparent that staffing levels will need to improve to prevent the Forney Communications Center from stacking calls. The City Council, City Management, and the Police Department must develop a plan to address the increasing needs of the Police Department as they continue to grow. The development of the District Board would assist in creating a Crime Control District so that improved police services would not adversely impact other departments across the growing City of Forney.

Current service levels can be sustained in the long term if staffing and equipment quality in the Police Department are maintained and allowed to increase incrementally with the city's growth. Considering this, it is paramount to the effectiveness and efficiency of the Police Department and the City that the voters approve the Crime Control and Prevention District for at least a five-year term. Setting this five-year term will allow the Forney Police Department to provide the community with a professional police service with proper staffing levels, quality training, and equipment with minimal impact on the general fund. The following sections explain the impact the Crime Control and Prevention District funding can provide for the Forney Police Department.



Violence

The outbreak of gang violence in Forney and the cities within Kaufman County in the last two years (2021-2023) is a new phenomenon for the area. The Kaufman County Street Crimes Unit was formed to combat the proliferation of gang culture and other types of organized criminal activity. The Task Force is headquartered in the Kaufman County Sheriff's Office but has a remote location at the Forney Police Department. The Task Force is staffed with officers and detectives from the Kaufman County Sheriff's Office and District Attorney's Office, the Forney Police Department, and officers from the Kaufman County Constable's Office (Precinct 2). With the use of aggressive law enforcement tactics to identify suspects and pursue criminal cases, we are starting to see successes with the Task Force.

However, through their investigations, the Task Force has brought to light another enforcement issue that cannot be ignored. The storing, distribution, and use of narcotics is beginning to have a dramatic effect on our violent crime within the City of Forney. In December of 2023, the City of Forney saw its first homicide in 15 years. Detectives were able to tie the distribution of a large quantity of illegal narcotics as the motivation for the murder. On the heels of this homicide, the Forney Police Department responded to another violent crime on January 6, 2024. The victim was shot several times by the suspect during a drug transaction.

Detectives in both cases discovered by talking with witnesses and victims that both locations were involved in a high-risk activity that comes with the illegal use and distribution of narcotics. Unfortunately, this fact only came to light during the investigation and after the damage had been done. The proactive enforcement of this type of activity could have prevented or possibly deterred the commission of the crime. However, the Forney Police Department needs more staffing or resources to investigate narcotics activity throughout the city proactively.

Traffic

In 2023, Kaufman County was noted as the fastest growing county in United States with a growth from 2022-2023 of 7.6% and shows no signs of slowing. The City of Forney, the largest City in Kaufman County continues to experience growth both in residential and commercial areas of the city. The growth in population of Forney, the unincorporated areas which surround Forney, as well as the proximity of the Metroplex to this area all contribute to traffic congestion. Roadways like FM 548, FM 740, FM 741, FM 1641, and Highway 80 are major traffic arteries running through the city.

Construction is necessary and anticipated in the next couple of years in all the above-mentioned areas to accommodate ever-growing traffic congestion. However, construction will only make matters worse for travel in and through the city. Traffic problems and traffic violations are by far



the most frequently received complaints from the public. This trend will likely continue as the city grows. The citizens feel the effects of traffic congestion, not only when they travel within the city, but also, when the police are called to their homes and businesses. Traffic congestion, increased road construction, and increased traffic accidents will inevitably make it difficult for the police to reach the people who need them. For perspective, the number of accidents from 2021 to 2023 has increased dramatically by 127% (958 in 2021 to 2,182 in 2023).

We must provide the community with a viable solution to the issue. In June of 2020, the National Institute of Justice (NIJ) published an article, “Effect of High-Visibility Enforcement on Motor Vehicle Crashes.” Within the article the author addresses the limited amount of research being conducted on this topic. However, the author writes research available does, “suggest that sustained enforcement actions discouraging the driving behaviors that lead to crashes can have a positive impact on reducing them.” (Williams, 2020)

The Forney Police Department relies heavily on the patrol officer to provide traffic enforcement in all areas within the city. However, with our increased call load over the last few years, it leaves little opportunity for officers to provide the traffic enforcement necessary to meet the needs of the community. The implementation of the Forney Crime Control and Prevention District will aim to decrease the amount of traffic accidents by providing increased patrols in areas where traffic accidents are likely to occur.

[The number of dispatched calls that officers responded to increased by nearly 44% (from 12,615 in 2021 to 18,148 in 2023)]

Community Engagement

Controlling crime in the City of Forney is a collaborative effort between the Forney Police Department and the community. The Forney Police Department must work hard to strengthen the relationship with the community through community engagement activities. We must provide mechanisms for the community to get more involved in crime prevention and crime fighting. Reassuring the community that fighting crime is a collaborative effort between the police department and the community they serve should be our priority.

In 2023, the Forney Police Department applied for a grant via the United States Department of Justice Office of Community Oriented Policing Service (COPS). We were fortunate to be awarded two positions for 36 months with the agreement of taking on the positions at month 37 and beyond. We’ve been able to fill one position in April of 2024 and will fill the second position in the coming months. The Crime Control and Prevention District will focus on providing equipment, training, and much needed funding to increase our engagement with the community, via our newly formed Community Engagement Section. The funding will also be used to absorb the two positions in 2027, lessening the impact on the General Fund.



The objective of the agency and the Community Engagement Section will be to promote collaboration and increase trust with our citizens by increasing our interactions with members of the community.

Conclusion

The approval of the Forney Crime Control and Prevention District is crucial to the Forney Police Department's future. The Forney Police Department's ability to provide a safe environment in which families, businesses, and individuals can pursue their daily activities without concern or worry about crime is dependent upon this referendum. The explosive population growth of those who live, shop, and travel through the Forney community, requires a more than adequate response time, effective community engagement activities, a level transparency to keep the public informed, and current relevant investigative capabilities. The additional funding this would provide will allow us to keep up with all the law enforcement and community outreach challenges that come with this growth.

Low Response times to priority one calls for service must be maintained and a lower response time to our priority two calls for service must be reached. The rise in the number of calls for service dictates the need to monitor this statistic or stand the chance of stacking calls or in other words, holding priority calls. Implementing geographical policing strategies will also assist in our goal of lower response times. However, we have been unable to implement this much needed strategy because of inadequate staffing. Our ability to successfully implement geographical policing is contingent on this referendum.

The additional revenue will help to transform the Police Department into the best-staffed, best-equipped, and most efficient law enforcement agency this city has ever had. Ultimately, we understand the voters will decide whether their Police Department will receive these necessary resources to provide safe neighborhoods, safe shopping experiences, and safe community events, as well as being well equipped and trained with the latest technologies to help keep the City of Forney a desirable place. We remain committed to our vision, but we are at a point where the lack of resources could greatly affect our ability to accomplish our vision.

Forney Police Department Vision Statement:

"The Forney Police Department welcomes and accepts the responsibility of improving the quality of life for all those in our community. We will work collaboratively with those in our community to provide a safe environment for all. We strive to accomplish this by upholding our core values of service, honor, integrity, and professionalism."



FORNEY POLICE DEPARTMENT CRIME CONTROL AND PREVENTION DISTRICT STRATEGIC PLAN

Goals and Objectives

The Forney Police Department recently compiled their above-mentioned vision statement. However, we remain equally committed to ensuring we fulfill the City's mission, vision, and values. As an agency our primary goal is to ensure we meet the mission, vision, and values of our city. The goals and objectives encompassed in the following strategic plan is how we, as a police organization, fulfill the Forney Police Vision and the below City expectations:

The City of Forney's Mission: A responsible government dedicated to providing municipal services with a standard of excellence.

The City of Forney's Vision: A vibrant city providing a unparalleled quality of life, preserving heritage, and embracing technology.

The City of Forney's Values: Our employees serve the residents of Forney with the Following values:

- **Selfless** – We have a firm commitment to serving the public with dedication, compassion, and genuine desire to make a positive impact on the lives of our residents.
- **Excellence** – We are constantly striving to do better for the Forney community and the services we provide.
- **Resourceful** – We possess the ability to quickly and skillfully find creative ways to adapt and overcome difficult situations and complete tasks with limited resources through research and teamwork.
- **Visionary** – We will embrace creative solutions and transformative ideas that enhance the quality of life for all residents.
- **Exemplary** – Having qualities that include a commitment to excellence, readiness to learn, a knack for creative thinking and a willingness to put the City's needs first.

The Forney Police Department's Strategic Plan identified five major goals which will assist in reaching the above mission, vision, and values of the City of Forney, as well as the Forney Police Department's newest vision statement. The goals were selected to allow for a unit of measure to gauge our performance as a way to ensure effectiveness of the plan throughout the next couple of years. The goals are based upon what the community consistently views as a priority.



The goals are not meant to be all inclusive in what can be achieved by the Forney Police Department's Crime Control and Prevention District but will provide the Police Department guidelines to success. The following is the list of goals for the first two years of the strategic plan:

- Maintain low response times for Priority 1 emergency calls for service and improve on our response times to Priority 2 calls for service.
- Increased police officer visibility in neighborhoods, shopping areas, and our park system.
- Promote collaboration and increase trust with our citizens.
- Demonstrate proactive, progressive, and preventative policing at all levels of the organization.
- Maintain and update technology to improve efficiency, effectiveness and enhance crime fighting and investigative abilities.

The following objectives were created to help achieve each goal over the next two years. It is our intent to review these objectives annually to ensure maximum effectiveness in achieving our City's and Department's mission, vision, and values. The objectives may change to ensure they are achieving the major goals of the strategic plan.

Priority Response Times

Goal: Maintain low response times for Priority 1 emergency calls for service and improve on our response times to Priority 2 calls for service.

Over the last few years, the Forney Police Department has seen an increase in the number of traffic accidents to which they respond. The increasing population on our already crowded roadways is a contributing factor in the rise seen in Chart #1. The increase is alarming, in and of itself, however it also contributes to the response time for all our first responders. The number of accidents the agency works pulls much needed assets to address the accident and it congests our roadways and our ability to respond to other calls for service in other areas of the City of Forney. Whereas our current Priority 1 response time averages around 2-3 minutes our Priority 2 response time needs some improvement, as it currently sits near 8-10 minutes.

The Crime Control and Prevention District funding will provide the agency with additional personnel to respond to accidents and clear the roadways in a timely manner. Ultimately, improving the efficiency with which the agency clears the roadways, improving response times for all first responders. Additionally, more personnel and resources will assist the agency in preventing accidents on our roadways.



Research has shown the level of traffic enforcement on the nation’s roadways has a causal effect on the number of accidents an agency experiences throughout their jurisdiction. The Institute of Justice (NIJ) in 2020 cited in an article regarding the effectiveness of traffic enforcement on the number of accidents which occur as follows:

“Research available does suggest that sustained enforcement actions discouraging the driving behaviors that lead to crashes can have a positive impact on reducing them.” (Williams, 2020)

The additional personnel and equipment will assist the Forney Police Department by providing added traffic enforcement geared at bringing down the number of accidents which occur within the City of Forney. Our ability to have a positive effect on the number of accidents which occur within the City of Forney will provide a more effective response for all first responders while helping to provide safe roadways for everyone.



**Chart #1 – Traffic Accidents and Fatalities*

Geographical Policing Strategies

Goals: *Increased police officer visibility in neighborhoods, shopping areas, and our park system.
and
Promote collaboration and increase trust with our citizens.*

Agencies across the United States have seen great success in implementing geographical policing strategies. The Forney Police Department has never successfully implemented the strategy, mainly (but not exclusively) because of inadequate staffing in the patrol section. Geographical policing strategies provide the community with a more direct link to the police department. Officers are



assigned to a district for 6 months to a year in which they become familiar with their assigned area. The assignment allows officers to interact with members of the community more regularly, ultimately improving the relationship. Officers will be given the opportunity to come up with innovative ideas on how to solve crime in their districts/beats. These opportunities will provide officers with a sense of ownership of the beats/districts which they are assigned.

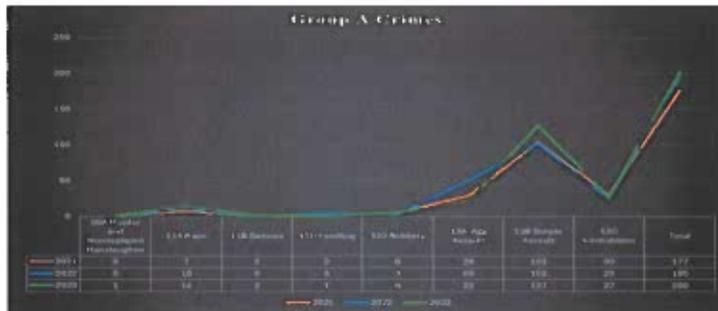
In 2022, the Forney Police Department began the data collection and GIS mapping to determine the best way to evenly distribute calls throughout the City of Forney. It was determined dividing the city into four quadrants was the best way to distribute call loads. I am happy to announce that the footwork is done for this major project. However, we have been unable to implement this strategy due to lack of staffing and resources. Crime Control and Prevention District funding will provide the resources necessary to fully implement this strategy.

Ultimately, the implementation of geographical policing strategies will accomplish more goals than just improving our relations with the community. There is no doubt the implementation of these strategies will also provide a deterrent effect on any criminal element who may think twice at their mere presence of an officer within the area they wish to offend. The number of crimes any agency deters is nearly impossible to put a number on but in theory it will reflect on the overall number of offenses if successfully implemented.

Crime Rate Information

Goal: *Demonstrate proactive, progressive, and preventative policing at all levels of the organization.*

Each month, the Police Department reports the number of serious offenses that have occurred to the Texas Department of Public Safety, via the National Incident Based Reporting System, who then forwards those statistics to the Federal Bureau of Investigation in Washington. These offenses are divided into Group A (most serious offenses) and Group B (less serious offenses). The number of Group A offenses is used by the U.S. Justice Department to calculate a particular city's crime rate to form a basis for comparison between cities of similar population within a particular State. Below is a snapshot of those which are classified as Group A offenses for perspective (Chart #2):



*Chart #2 – Group A Crimes



Whereas, the number of Group A offenses may not be the magnitude of a larger city, for the City of Forney the total number of Group A offenses has steadily increased over the last three years. An influx of populous in the city, the economic growth, and the increased number of those traveling through the city can have direct correlation with the amount of crime any city is dealing with, and Forney is no exception. In fact, Kaufman County has been described by some resources as the fastest growing county in the nation. Considering the biggest city in Kaufman County is Forney, one could draw the conclusion that Forney is considered a large portion of that growth.

It stands to reason with more populous in any given area, a certain amount of criminal activity is to be expected. However, the fact that it is to be expected does not mean the citizens of Forney, the City of Forney, and Forney Police Department should stand idle and “accept” the crime as it comes into our area either via a gradual increase or a spike in certain criminal activity. The Forney Police Department is prepared to fight, prevent, and investigate criminal activity but the need for personnel, training, and equipment is paramount.

The funding will allow us to establish new crime prevention programs and promote innovative ideas throughout the organization by exposing all employees to new crime prevention, progressive policing, and proactive policing methods through training opportunities. The Forney Crime Control and Prevention District can give us a fighting chance to combat crime by providing additional personnel and resources throughout the organization.

Investigations

Goal: *Maintain and update technology to improve efficiency, effectiveness and enhance crime fighting and investigative abilities.*

The Detectives ability to successfully clear their cases is dependent a great deal on the quality of the initial police work done by the first investigating officer and whether a suspect/offender was apprehended shortly after the crime. Having more officers on the street helps keep the officers in their beats and close to their calls, which keeps response times low and the possibility of a criminal arrest high. Other personnel in key positions within the Department help keep those officers on the streets to enable them to handle more important investigative assignments. This method of deploying personnel in the most efficient manner possible promotes a highly effective police presence on the street, with the end result being high-quality police work that gives Detectives what they need to successfully clear their cases.

Additional Detectives added under the Crime Control District can assist in improving their caseloads on individual cases. With few cases to manage, detectives are able to devote more time to their caseloads, thereby increasing their effectiveness. Additionally, the Forney Police Department has not actively investigated narcotics offenses due to lack of staffing. Narcotic activity is beginning to have a dramatic impact on the types of crimes the City of Forney is beginning to see. For example, as noted above, the Forney Police Department investigated their



first homicide in 15 years, followed by a violent aggravated assault (involving a firearm), and ultimately another homicide. Whereas the second homicide had a domestic overtone the other two were directly linked to narcotics usage and distribution. Unfortunately, we are beginning to see what the inability to investigate certain crimes can do to health, safety, and wellbeing of our community.

Crime Control and Prevention District funding will provide the section with much needed staffing to thoroughly investigate crimes which, historically, we have not been able address. Also, the additional funding will provide us with the opportunity to begin specializing our detectives in certain areas such as:

- Homicide Investigations
- Property Crimes Investigations
 - Theft
 - Burglary
- Crimes Against Persons Investigations
 - child crimes
 - domestic violence
 - crimes against women
- Fraud Investigations
- Narcotics Investigations
- Computer Forensics Investigations

Our detectives have not been afforded the opportunity to seek specialized training to properly investigate the above-listed offenses. Often, those who investigate a property crime would then be given a robbery to investigate. Whereas that may seem like a logical way to make use of the manpower in that section, it is not optimum. Most of the above listed crimes require some sort of specialized training which can be costly but, in an effort, to provide the community with a sense of justice after being violate in some fashion, specialized detectives in these areas provide the best possible outcome.

Additionally, the funding would provide the criminal investigations section with relevant equipment which will assist in the apprehension of those who commit crimes in the City of Forney. Several of the cases mentioned thus far required the detectives to reach out to agencies which have basic investigative equipment to properly investigate criminal offenses. Telephone forensics has been a relevant investigative tool for many years. However, the City of Forney has found itself behind the technological needs of its criminal investigation section. The two homicides required Forney detectives to reach out to surrounding agencies and to help with basic investigative needs. Our most recent example is a missing person investigation which has required us to outsource our technology needs again. Often when seeking assistance from another agency's technology, you are at the mercy of their cases being priority. We have sought other means or obtaining technology via grant submissions but there is a reoccurring cost which comes with most of these grants which the funding is unable to cover consistently.



Funding

Below are examples of what the Crime Control and Prevention District funding could provide throughout the organization:

- Personnel & Benefits
- Lab fees and supplies
- Training
- Electronic Material (software)
- Equipment
- Technology upgrades
- New technology
- Association Dues
- Miscellaneous Materials
- Fleet needs throughout the organization
- Radio upgrades and maintenance
- *NCT 911 fees (See below)
- Community engagement activities
- New hire expenses
- Accreditation costs

It should be noted that the above list is not meant to be all inclusive and could change based upon the amount awarded via Crime Control and Prevention District funding.

**North Central Texas 911 fees for a third 911 station in our communications section. The additional line was recently awarded to the Forney Police Department with some reoccurring costs expected.*



Forney Police Department Organizational Chart

