



City of Naples

City Council Chamber
735 Eighth Street South
Naples, Florida 34102

City Council Special (Budget) Meeting – September 22, 2025 – 5:25 p.m.

It is noted for the record that all documentation electronically appended hereto is also contained in the file for this meeting with the City Clerk's Office.

1) CALL TO ORDER AND ROLL CALL

City Council Members Present

Teresa Heitmann, Mayor
Terry Hutchison, Vice Mayor

Berne Barton
Ray Christman
Bill Kramer
Linda Penniman
Beth Petrunoff

Staff Present:

Gary Young, City Manager
Matthew McConnell, City Attorney
Stefan Massol, Finance Director
Patricia Rambosk, City Clerk

2) PLEDGE OF ALLEGIANCE

Mayor Heitmann led in the Pledge of Allegiance.

3) SET AGENDA (add or remove items)

MOTION by Hutchison to SET AGENDA; seconded by Christman and unanimously carried, all members present and voting (Barton-yes, Christman-yes, Hutchison-yes, Kramer-yes, Penniman-yes, Petrunoff-yes, Heitmann-yes).

4) ANNOUNCEMENTS AND PRESENTATIONS

None

5) PUBLIC COMMENTS

None

6) PUBLIC HEARINGS

6.A) A Public Hearing and Adoption of Final Millage Rates and the Final Budgets Will be Held in Naples City Council Chamber on September 22, 2025, at 5:05 P.M.

Finance Director Stefan Massol stated that in accordance with Florida Statutes the meeting that day is for the second budget hearing and provided an overview of the attachments in the packet. He then stated the purpose of the hearings that day was to adopt the final budgets and millage rates pursuant to Florida Statutes that were tentatively approved by City Council on September 3, 2025, and explained that the TRIM notices were mailed to all property owners and that the budget meeting was properly noticed. He clarified that this meeting was the second of two public hearings for adoption of the millage rate and the budget of the City and dependent Special Taxing Districts for the fiscal year 2025-2026.

Finance Director Massol then utilized an electronic presentation to overview the following: the budget hearing requirements; budget highlights including the General Fund recommended millage rate at 1.2300, the East Naples Bay Taxing District millage rate of 0.5000 (Budget of \$406,200), the same as the prior year, and the Moorings Bay Taxing District millage rate of 0.0125 (Budget of \$116,285), the same as the prior year; definitions of Rolled Back Rate, Aggregate Rolled Back Rate at 1.1832 mills, and aggregate millage rate at 1.2473, 5.42 percent higher than

the Rolled Back Rate; millage rate as advertised at 1.2300; millage rate of 1.2300 versus Rolled Back Rate of 1.1658, to fund salaries with negotiated increases and corresponding benefits and increased personnel count related to enhanced level of service for public safety, provide resources necessary to keep pace with costs of goods and services required to operate at current service levels, maintain sufficient fund balance reserves to accommodate future economic conditions, enhanced level of service and continued emphasis on street repaving and infrastructure.

Finance Director Massol further stated that the changes made from the proposed budget increased \$200,000 for the Fire Station 2 Design and \$3,000,000 for the multi-basin improvements project. In addition, he highlighted increased CRA changes to be incorporated into the final budget of \$925,000, for total increased changes of \$4,125,000.

Finance Director Massol then overviewed the taxable value trend back to 2006; budget highlights and millage rate trends with an unassigned fund balance in the general fund of approximately \$20,000,000 in the next fiscal year. Director Massol continued with the gross budgeted expenditures of \$241 million, compared to the last fiscal year of \$208.8 million, an increase of \$32.2 million; an increase of \$9.6 million for personnel services, operating expenses; pension funding; position changes (increase of two positions in police department); General Fund millage comparison; and an overview of revenue and expenses, noting one-time expenses. Finance Director Massol responded to Council Member Kramer confirming that the increase in expenditures totaled \$32.2 million and not \$31.3 million as reflected in the earlier PowerPoint.

There were no questions following the conclusion of Finance Director Massol's presentation.

[Agenda Memorandum 2025-26 Annual Budget 2nd Hearing](#)

[Agenda Memorandum 2025-26 Special Taxing Districts 2nd Hearing](#)

[TRIM Certified Forms](#)

[FY 2025-26 Proposed Budget](#)

[Changes to Proposed Budget](#)

[Presentation](#)

7) FINAL MILLAGE RATES AND BUDGETS

7.A) RESOLUTION 2025-15700 - Determining and Fixing the 2025 Tax Levy and Final Millage Rate for the City Of Naples, Exclusive of Dependent Taxing Districts, and Providing Sufficient Funds for the General Fund Operations; Providing a Severability Clause; a Repealer Provision; and an Effective Date.

Title read by City Attorney Matthew McConnell.

Public Comment: None.

MOTION by Christman to APPROVE RESOLUTION 2025-15700; seconded by Barton and unanimously carried, all members present and voting (Hutchison-yes, Penniman-yes, Christman-yes, Barton-yes, Kramer-yes, Petrunoff-yes, Heitmann-yes).

[Resolution 2025-26 General Fund Millage](#)

7.B) RESOLUTION 2025-15701 - A Resolution Adopting the Final Budget for the City Of Naples, Florida Exclusive of Dependent Taxing Districts, For Fiscal Year Commencing October 1, 2025 and Ending September 30, 2026; Appropriating Funds for Operating Expenses of the City Of Naples, Florida for the General Operation of the Departments of the City, Including Utilities, and for the Interest and Principal on the Outstanding Bonds and other Fixed Obligations of the City For and During the Fiscal Year; Providing a Severability Clause; a Repealer Provision; and an Effective Date.

Title read by City Attorney Matthew McConnell.

Public Comment: None.

MOTION by Christman to APPROVE RESOLUTION 2025-15701; seconded by Barton and unanimously carried, all members present and voting

(Christman-yes, Petrunoff-yes, Barton-yes, Kramer-yes, Hutchison-yes, Penniman-yes, Heitmann-yes).

[Resolution 2025-26 Adopting Budget City of Naples Excluding Special Districts](#)

7.C) [RESOLUTION 2025-15702 - A Resolution Determining and Fixing the 2025 Tax Levy and Final Millage Rate for the East Naples Bay Special Taxing District for Providing Sufficient Funds for the Operations of the Special Taxing District; Providing a Severability Clause; a Repealer Provision; and an Effective Date.](#)

Title read by City Attorney Matthew McConnell.

Public Comment: None.

MOTION by Barton to APPROVE RESOLUTION 2025-15702; seconded by Penniman and unanimously carried, all members present and voting (Penniman-yes, Hutchison-yes, Petrunoff-yes, Barton-yes, Christman-yes, Kramer-yes, Heitmann-yes).

[Resolution 2025-26 East Naples Bay Taxing District Millage Rate](#)

7.D) [RESOLUTION 2025-15703 - A Resolution Adopting the Final Budget for the East Naples Bay Special Taxing District for Fiscal Year Commencing October 1, 2025, and Ending September 30, 2026; Appropriating Funds for the General Operation of the East Naples Bay Special Taxing District, For and During Fiscal Year Commencing October 1, 2025, and Ending September 30, 2026; Providing a Severability Clause; a Repealer Provision; and an Effective Date.](#)

Title read by City Attorney Matthew McConnell.

Public Comment: None.

MOTION by Kramer to APPROVE RESOLUTION 2025-15703; seconded by Petrunoff and unanimously carried, all members present and voting (Petrunoff-yes, Hutchison-yes, Christman-yes, Barton-yes, Kramer-yes, Penniman-yes, Heitmann-yes).

[Resolution 2025-26 East Naples Bay Taxing District Budget](#)

7.E) [RESOLUTION 2025-15704 - A Resolution Determining and Fixing the 2025 Tax Levy and Final Millage Rate for the Moorings Bay Special Taxing District for Providing Sufficient Funds for the Operations of the Special Taxing District; Providing a Severability Clause; a Repealer Provision; and an Effective Date.](#)

Title read by City Attorney Matthew McConnell.

Public Comment: None.

MOTION by Kramer to APPROVE RESOLUTION 2025-15704; seconded by Petrunoff and unanimously carried, all members present and voting (Barton-yes, Penniman-yes, Christman-yes, Petrunoff-yes, Kramer-yes, Hutchison-yes, Heitmann-yes).

[Resolution 2025-26 Moorings Bay Taxing District Millage Rate](#)

7.F) [RESOLUTION 2025-15705 - A Resolution Adopting the Final Budget for the Moorings Bay Special Taxing District for Fiscal Year Commencing October 1, 2025, and Ending September 30, 2026; Appropriating Funds for the General Operation of The Moorings Bay Special Taxing District For and During Fiscal Year Commencing October 1, 2025, and Ending September 30, 2026; Providing a Severability Clause; a Repealer Provision; and an Effective Date.](#)

Title read by City Attorney Matthew McConnell.

Public Comment: None.

MOTION by Penniman to APPROVE RESOLUTION 2025-15705; seconded by Barton and unanimously carried, all members present and voting (Hutchison-yes, Penniman-yes, Christman-yes, Barton-yes, Kramer-yes, Petrunoff-yes, Heitmann-yes).

Mayor Heitmann thanked the Finance Director for his efforts and leadership in preparing a fiscally responsible budget. Mayor Heitmann then commended City Manager Gary Young for his leadership, accountability and analysis in funding the City Council's priorities including safety and quality of life and is greatly appreciated by the Council and the taxpayers of Naples. Mayor

Heitmann noted that the budget follows the vision of the Council and that she was proud of the budget.

City Manager Gary Young thanked the staff for their hard work and is ready to kick off a new year.

[Resolution 2025-26 Moorings Bay Taxing District Budget](#)

8) ADJOURNMENT

5:58 p.m.

Teresa Lee Heitmann, Mayor

Patricia L. Rambosk, City Clerk

Meeting clerked by

Patricia L. Rambosk, City Clerk

Minutes prepared by:

Patricia L. Rambosk, City Clerk

Minutes Approved: 10/15/2025.